

**10TH ANNUAL REPORT
NOVA SCOTIA POLICE COMMISSION
1986**

Nova Scotia



**Nova Scotia
Police Commission**

PO Box 1573
Halifax, N.S.
B3J 2Y3

902 424-3246

27 February 1987

The Honourable Terence R.B. Donahoe, Q.C.
Attorney General, Province of Nova Scotia
Attorney General's Department
P.O. Box 7
Halifax, Nova Scotia
B3J 2L6

The Annual Report of the Nova Scotia Police Commission for
the calendar year 1986 is submitted as required by Section
10 of the Police Act of Nova Scotia.

Yours very truly,

Murray J. Ritch
Acting Chairman

MJR/jpg

TABLE OF CONTENTS

	<u>PAGE</u>
Letter of Transmittal	i
Index	ii
Introduction	iii
Chairman's Review	1
Members of the Commission	4
Staff of the Commission	5
Accommodations	6
Duties of the Commission	6
Upgrading of Municipal Services in Nova Scotia	6
Public Complaints and Internal Discipline	8
Hearing and Disposal of Appeals	8
Appointment of Special Constables and By-Law Enforcement Officers	9
Private Investigators and Private Guards Act	9
Police Services Act	10

APPENDICES

Appendix "A" - Activities	11
Appendix "B" - Staff Activities Concerning Police Training	13
Appendix "C" - Courses Attended By Municipal Police Personnel	14
Appendix "D" - Municipal Police Departments - Population	20

TENTH ANNUAL REPORT
OF THE NOVA SCOTIA POLICE COMMISSION

1986

INTRODUCTION

The Police Act of Nova Scotia establishing the Nova Scotia Police Commission was proclaimed in October 1976. The Nova Scotia Police Commission is responsible for the promotion of the effectiveness and efficiency of municipal police services in the Province and for the promotion of improvement in relationships between the public and the police.

The Act requires the Commission to hear and determine appeals on disciplinary penalties imposed or ordered by Chiefs of Police, Boards of Police Commissioners and Councils.

When requested by a Board of Police Commissioners or directed by the Attorney General, the Nova Scotia Police Commission is required to inquire into the conduct of or the performance of duty of any member of a municipal police force, the administration of any police force, the system of policing in any municipality, or the police needs of a municipality.

Upon request, the Act further provides for the appointment of Special Constables and for the approval of appointments of By-Law Enforcement Officers by the Attorney General. The Minister has delegated this authority to the Nova Scotia Police Commission for the former and to the Chairman, Nova Scotia Police Commission for the latter category.

Under the Private Investigators and Private Guards Act the Commission is also responsible for the licensing of companies which provide investigators, armed guards, guards and guard dogs for hire; for the licensing of individuals; and for the supervision of the industry including the investigation of complaints against companies and individuals.

Under the Police Services Act the Commission has a responsibility to the Attorney General for recommending the appointment or re-appointment of Provincial Civil Constables and investigating complaints made about their conduct.

HIGHLIGHTS OF 1986

Mr. Murray J. Ritch was appointed Acting Chairman on April 1, 1986, upon the retirement of Vice Admiral Harry A. Porter.

Mr. Porter was Chairman from April 1, 1976 to March 31, 1986. During his term of office, a number of innovative changes were implemented which resulted in a much improved municipal police services.

Reverend Neil Price continued as a member and was reappointed for a further two year term on November 23, 1986. Mr. Reinhold Endres was appointed to the Commission in April 1986.

The 1985 Amendments to our Police Act were not proclaimed in 1986. It is now expected that this will take place sometime in 1987.

The Attorney General assembled a committee under the chairmanship of Harry A. Porter, to whom he delegated the responsibility of drafting new Regulations under the Police Act, which will reflect the 1985 Amendments. This committee filed their report to the Attorney General in late March 1986.

Upon proclamation of the Admendments a new body, the "Police Review Board", will be established which will have the effect of removing the Commission from the possible adjudicative role in relation to citizen complaints and appeals against decisions in the internal discipline matters.

The Chairman of the Commission will be the Registrar of the Police Review Board for Administrative purposes. The Commission will be required to establish an Investigations Section. The functions of this new section will be kept separate from the Commission's police advisory role.

The year 1986 was very quiet in respect to citizen complaints. The Commission was only required to become involved in two complaints that were not satisfactorily resolved at the local level.

During the past year, an assessment of the Lunenburg Police Department was conducted on behalf of the Lunenburg Board of Police Commissioners. Five promotional routines were conducted on behalf of municipal police departments and the City of Sydney was assisted in evaluating candidates for police positions.

Training of Municipal Police at the Atlantic Police Academy and the Canadian Police College continues at a high level. The inclusion of the City of Halifax Police Department, in having their Cadets trained at the Atlantic Police Academy, as well as taking advantage of the in-service courses available, has increased the numbers attending.

The Canadian Police College continues to be popular with Municipal Forces and in 1986, a total of 50 courses were taken at that training institution. Many other courses at Department level and at other training centers across Canada were taken as shown in Appendix "C".

The Commission is responsible for the licensing and regulatory control of the Private Security industry in Nova Scotia. This industry has grown approximately 100% in the past ten years. The so-called "private police" are now beginning to outnumber the regular police in our Province.

The Commission has continued to actively support crime prevention. We have co-operated with the Nova Scotians for the Prevention of Crime Committee by continuing to provide office accommodations for their project officer, meeting space and staff support. One of our Directors is a member of their Board and supervises the project officer on a day-to-day basis.

The Commission looks forward to the changing role it will play when the amended Police Act and Regulations are proclaimed.

MEMBERS OF THE COMMISSION

AS OF

DECEMBER 31, 1986

Murray J. Ritch

Acting Chairman appointed by
Order-in-Council effective
April 1, 1986.

Neil G. Price

Re-appointed on the 23rd
November, 1986 for a further
two year term.

Reinhold M. Endres

Member, appointed on the 1st
April, 1986.

STAFF OF THE COMMISSION

AS OF

DECEMBER 31, 1986

Position Vacant

Executive Director

Ronald G. Bedgood

Director of Personnel Development.
Advisor for the Cape Breton area.
He is a civil servant and retired
from the Halifax Police Department.

George A. Smith

Director of Police Research and
Statistics and Advisor for Annapolis
Valley and South Shore areas. He
is a civil servant and retired
from the Royal Canadian Mounted
Police.

J. Edward McNeill

Director and Inspector of Security
Services and Advisor for Colchester,
Pictou and Cumberland areas. He
is a civil servant and retired
from the Sydney Police Department.

Administrative Secretaries:

Carmen Matte

Secretary to the Commission.

Shauna Beaman

Secretary to the Directors.

ACCOMMODATIONS:

The Nova Scotia Police Commission offices are located on the 10th Floor, Queen Square, 45 Alderney Drive, Dartmouth, Nova Scotia.

DUTIES OF THE COMMISSION:

The Nova Scotia Police Commission has duties under three Provincial Statutes:

- Police Act - Chapter 9, Statutes of Nova Scotia 1984;
- Private Investigators and Private Guards Act, Chapter 14, Statutes of Nova Scotia 1972;
- Police Services Act, Chapter 17 (Sections 8-11) Statutes Of Nova Scotia 1969.

UPGRADING OF MUNICIPAL POLICE SERVICES IN NOVA SCOTIA:

The Province of Nova Scotia has 26 Municipal Police Forces with an authorized strength of 723 persons. A listing of municipal police departments follows as Appendix "D".

The Nova Scotia Police Commission's responsibility for promoting the upgrading of municipal police services is progressing in the following areas:

UPGRADING OF MUNICIPAL POLICE SERVICES IN NOVA SCOTIA (CONT'D)

1) Advice and assistance to Boards of Police Commissioners, and Chiefs of Police on the modern management and operation of police departments.

2) Assessments of Police Departments - To date fifteen assessments and one evaluation of a previous assessment have been completed. These were undertaken at the request of municipal authorities.

3) Promotional Routine, Interview Boards - The Nova Scotia Police Commission has now been involved in a total of fourteen Interview Boards for the position of Chief of Police and in thirty-one Promotional Routines for other ranks within municipal police departments. A standard promotional routine system has been developed by the Commission and is used when conducting routines.

4) A Standard Municipal Police Training Plan for Nova Scotia - The Nova Scotia Police Commission is responsible for a progressive improvement and upgrading of the competence and skills of municipal police officers of all ranks. To that end, a standard minimum municipal police compulsory training plan has been developed.

5) Training of Municipal Police Personnel at the Canadian Police College and Atlantic Police Academy - The Nova Scotia Police Commission is responsible for co-ordinating and arranging for the selection of candidates for all Municipal Police Departments to attend courses at the Canadian Police College in Ottawa, the Atlantic Police Academy in Charlottetown and other training institutions. Appendix "C" lists the number of courses taken in 1986 and their subject matter.

PUBLIC COMPLAINTS AND INTERNAL DISCIPLINE:

A) Public Complaints Against Police - In 1986, a total of 87 public complaints were made to the 26 Municipal Police Departments with regard to actions by their personnel. Of these 87 complaints a total of 54 were either informally resolved or not proceeded with by the citizen. Of the remainder, 18 were found after investigation to be unsubstantiated and 13 resulted in disciplinary action being taken. There are 2 cases pending.

B) Internal Discipline - In 1986, the Municipal Police Departments reported that a total of 62 internal disciplinary matters were investigated. Of these, disciplinary action was taken in 24 cases, and in 35 cases no action was taken. There are 4 cases pending.

HEARING AND DISPOSING OF APPEALS: -

Under the Police Act and Regulations made under the Act, the Commission is required to hear and dispose of appeals from two sources.

A) Public Complaints Against Police - Members of the public dissatisfied with the handling and disposition of their complaints against police at other levels may appeal to the Attorney General.

B) Members of Police Forces Appealing Disciplinary Matters
Police members alleged to have committed disciplinary defaults of the Code of Discipline of the Regulations made under the Police Act may appeal the decision and/or the punishment awarded within their department to their Municipal Boards of Police Commissioners and finally to the Nova Scotia Police Commission.

LIST OF ACTIVITIES:

A list of activities of the members and staff of the Nova Scotia Police Commission for 1986 follows as Appendix "A".

APPOINTMENT OF SPECIAL CONSTABLES AND BY-LAW ENFORCEMENT OFFICERS:

At present 471 persons hold appointments as Special Constables. Some of these persons perform duties for the Halifax-Dartmouth Bridge Commission, the Security Branch of the Cape Breton Development Corporation, Federal Fisheries Department, the Department of Lands & Forests, Bowater Mersey Corporation, Canadian Pacific Railway and eight towns that are policed by the R.C.M.P.; or are serving as members of the Royal Canadian Mounted Police Auxiliary Police.

Appointments of 97 By-Law Enforcement Officers have been approved as of December 31, 1986.

PRIVATE INVESTIGATORS AND PRIVATE GUARDS ACT:

As of December 31st, 1986, 51 companies were licensed in Nova Scotia to provide investigators and/or private guards for hire, and in excess of 1850 individual private investigator and private guard licenses were issued.

From April 1, 1986 to December 31, 1986, the Nova Scotia Police Commission collected \$51,695.00 from companies and individuals licensed under the provisions of the Private Investigators and Private Guards Act.

A total of 84 armed guard endorsements were made, 55 guard dog handlers were given endorsement and 11 guard dog licenses were issued.

POLICE SERVICES ACT:

At present there are 44 persons holding appointments as Provincial Civil Constables under the provisions of this Act.

NOVA SCOTIA POLICE COMMISSION

ACTIVITIES

JANUARY 1, 1986 - DECEMBER 31, 1986

- Meetings of the Nova Scotia Police Commission	9
- Staff Meeting with Chairman	8
- Meetings with Provincial Government Departments	10
- Meeting with Federal Government Departments	8
- Meetings with Attorney General	4
- Meeting with Director (Criminal) at Attorney General's Department	5
- Meetings of Board of Directors Youth Alternative Society	10
- Meeting Board of Directors, Executive Committee- Youth Alternative Society	10
- Meeting with Executive Officers of Private Guard Companies	9
- Meeting Nova Scotians for the Prevention of Crime	7
- Crime Prevention Workshop	7
- Attendance at Symposium of Provincial Police Commissions (Vancouver, B.C.)	1
- Meetings of C.A.C.P. Telecommunications Committee	1
- Attendance at National Crime Prevention Week Activities	2
- Attendance at National Police Week Displays	2
- Assistance to various Foundations, Societies, Commissions, Consultants, Press, etc.	On going
- Committee Meeting on Revision of Regulations	4
- Meetings with Special Constables	7
- Complaints Investigated in Relation to Private Guards	8
- Complaints Investigated in Relation to Provincial Civil Constables	1
- Complaints Investigated in Relation to Members of Police Depts.	2

Activities Cont'd

- Attendance at Meetings of Committee on Family Violence	4
- Meeting with Ontario Police Commission in Toronto	1
- Meetings of Canadian General Standard Board in Toronto and Montreal	2
- Meetings, Conferences, Conventions, N.S. Chiefs of Police	5
- International Conference on Community Policing	1
- Meeting with Police Unions	2

ASSISTANCE TO POLICE GOVERNING AUTHORITIES

- Meetings or visits to Municipal Police Departments by Staff Advisors	88
- Meetings or visits with Mayors, Council, Chairman and Municipal Boards of Police Commissioners	10
- Promotional Boards Conducted	5
- Departments assisted in Hiring of Personnel	1
- Assessments of Police Departments	1
- Meetings or Visits to Federal or other Police Agencies	9
- Meetings with Halifax, Dartmouth, and Bedford Police Departments regarding Electronic Data Processing	3
- Arrangements made with Lieutenant Governor for Investiture of Police Exemplary Service Medals and Bars for Municipal Police	2

STAFF ACTIVITIES CONCERNING POLICE TRAINING

A responsibility of the Nova Scotia Police Commission is the co-ordinating of the Training of Municipal Police Services at the Canadian Police College, Atlantic Police Academy, Breathalyzer and other courses provided by the R.C.M.P. and training at other training facilities.

- Attendance at Police Training Courses by Staff Members	1
- Canadian Police College Advisory Council Meetings	1
- Other Meetings with Canadian Police College Officials	1
- Attendance at Atlantic Police Academy Advisory Council Meetings	5
- Attendance at Atlantic Police Academy Sub-Committee Meetings	4
- Meetings with Police Chiefs and other Department Officials regarding Training	14
- Attendance at Graduation Ceremonies at the Atlantic Police Academy	2
- Lecture to Police Trainers Conference - Atlantic Police Academy	1
- Lecture to Management Course - Atlantic Police Academy	1
- Meeting with Staff Members on Training - University College of Cape Breton	1
- Meeting with Young Offenders Act Advisory Committee	1

COURSES ATTENDED BY MUNICIPAL POLICE PERSONNEL
AT THE CANADIAN POLICE COLLEGE OTTAWA 1986

Adaptive Organization Workshop	3
Computer Technology for Police Managers	1
Technical Traffic Accident Investigation	1
Executive Development	1
Senior Police Administration	5
Instructional Techniques	3
Drug Investigational Techniques	6
Commanders Hostage/Barricaded Persons	5
Negotiators Hostage/Barricaded Persons	5
Identification Methods & Techniques	1
Major Crime	3
Crime Prevention Co-ordinators	3
Police Labour Relations	2
Counterfeit Investigative Techniques	2
Gambling Investigative Techniques	1
Media Course	1
Microtechnology Familiarization Course	1
Perspectives in Police Management	1
Polygraph Examiners (Advanced)	1
Radiography (Bomb Disposal)	1
Vehicle Theft (Advanced)	2
Henry Fingerprint Course	1
TOTAL	50

PARTICIPATING DEPARTMENTS:

DARTMOUTH
HALIFAX
KENTVILLE
LUNENBURG
MAHONE BAY

TOTAL OF 10 DEPARTMENTS

MIDDLETON
NEW GLASGOW
SPRINGHILL
SYDNEY
TRURO

ATLANTIC POLICE ACADEMY

COURSES ATTENDED 1986

Advanced Driver Training	6
Advanced Police Science	16
Arson Investigators	1
Crisis Intervention	5
General Police Science, Level II	9
Interrogation	18
Introduction to Drug Enforcement	8
Police Supervision	12
Traffic Investigation	9
Youth Officers Course	8
Civilian Dispatchers	8
Firearms	5
Police Management	2
Field Trainers	38
Criminal Investigation Course (Held in Cape Breton)	14
TOTAL	159

PARTICIPATING

AMHERST
BEDFORD
BERWICK
BRIDGEWATER
DARTMOUTH
GLACE BAY
HALIFAX
HANTSPORT
KENTVILLE
LUNENBURG

TOTAL 20 DEPARTMENTS

MIDDLETON
NEW GLASGOW
NEW WATERFORD
NORTH SYDNEY
SPRINGHILL
SYDNEY
SYDNEY MINES
TRENTON
TRURO
WOLFVILLE

BREATHALYZER TRAINING

The Royal Canadian Mounted Police conduct Breathalyzer Training at Debert, Nova Scotia and they arrange with the Nova Scotia Police Commission for a survey to be taken of the requirements of the 26 Municipal Police Departments in the Province.

From the survey the number of courses to be given is determined and allocations are given to the various departments.

In 1986, three courses were conducted and a total of 17 municipal police officers were given this training. Listed below are the Departments involved:

PARTICIPATING DEPARTMENTS

AMHERST
BEDFORD
BERWICK
BRIDGEWATER
DARTMOUTH
DOMINION
GLACE BAY
HALIFAX

TOTAL 15 DEPARTMENTS

MAHONE BAY
NEW GLASGOW
NORTH SYDNEY
SPRINGHILL
STELLARTON
SYDNEY
WOLFVILLE

ROYAL CANADIAN MOUNTED POLICE

The Royal Canadian Mounted Police in Nova Scotia ("H" Division) conduct in-service training at their headquarters in Halifax or in their Detachment areas. In addition to the Breathalyzer training given in Debert, Nova Scotia, Town municipal police are frequently invited to take part in this training which is of great assistance to smaller departments.

OTHER TRAINING

An ever increasing amount of training over and above that received at the Canadian Police College and the Atlantic Police Academy, and Department in-service training programs is being carried out.

Listed below are courses taken during 1986:

<u>COURSE</u>	<u>INSTITUTION OR LOCATION</u>	<u>NUMBER ATTENDING</u>
Criminology I	Univ. College of Cape Breton	15
Human Relations	Univ. College of Cape Breton	6
Law II	" " "	8
Law I	" " "	8
Fire and Arson Investigation	Cdn. Fire Investigation School	1
Fraud Investigation	Ontario Police College	1

<u>COURSE</u>	<u>INSTITUTION OR LOCATION</u>	<u>NUMBER ATTENDING</u>
Law Enforcement	Kodak Limited	1
Case Preparation & Courtroom Demeanour	Crown Prosecutor Sydney	14
Planning (The Police Role)	Emergency Measures Organization	10
Young Offenders Act	Sydney Police Dept.	35
Immigration Enforcement	R.C.M.P. Sydney	25
Service to the Community	N.S. Drug Dependency	18
Bombs - Threats & Disposal	R.C.M.P. Sydney	18
Illicit Drugs	Sydney Police Dept.	16
Crime Scene Protection	Sydney Police Dept.	9
Family Violence	Transition House	12
Police Parole Relations	Correctional Services	14
Electrical Hazards	N.S. Power Corp.	14
Wife Battering	Dept. of Social Svs.	13
C.P.R.	St. John Ambulance	23
First Aid	St. John Ambulance	6
Employment & Development	City of Halifax	40
Effective Written Communications	" " "	5
Records Management	" " "	2
Technical Officers' Seminar	Windsor, Ontario	1

<u>COURSE</u>	<u>INSTITUTION OR LOCATION</u>	<u>NUMBER ATTENDING</u>
Hazard Materials	National Fire Protection Assoc.	2
Tactics & Rescue Orientation	Ontario Police College	4
Computer Course	I.B.M.	3
Situation Leadership	Halifax	6
Firearms Qualification Officer Course	Halifax	12
C.P.I.C. Terminal Officers' Course	R.C.M.P.	4
Dog Validation Course	R.C.M.P. P.E.I.	1
Dog Refresher Course	R.C.M.P. Debert	1
Firearms & Range Training	Dartmouth Police Dept.	131
Forensic Pathology Course	Toronto	2
Mace Training	Dartmouth Police Dept.	8
Remedial Training	R.C.M.P. Debert	1
Street Survival	Halifax	2
Investigator's Course	R.C.M.P. Halifax	1
Kodak Colour Course	Toronto	1
Alert Training	Dartmouth	40

The courses listed are not all encompassing, but are those that the Nova Scotia Police Commission have on record.

MUNICIPAL POLICE DEPARTMENTS

AS OF DECEMBER 31, 1986

<u>DEPARTMENT</u>	<u>REGULAR POLICE STRENGTH</u>	<u>POPULATION</u>	<u>POLICE PER 1,000 POPULATION</u>
Amherst	19	9,567	1.99
Annapolis Royal	3	612	4.90
Bedford	16	7,945	2.01
Berwick	5	2,035	2.46
Bridgewater	14	6,524	2.15
Dartmouth	142	64,365	2.21
Dominion	5	2,720	1.84
Hantsport	3	1,343	2.24
Glace Bay	35	20,292	1.72
Halifax	263	112,360	2.34
Kentville	12	5,158	2.33
Louisbourg	3	1,338	2.24
Lunenburg	7	2,943	2.38
Mahone Bay	3	1,081	2.78
Middleton	6	1,755	3.42
New Glasgow	22	9,941	2.21
New Waterford	14	8,261	1.70
North Sydney	10	7,400	1.36
Springhill	9	4,668	1.93
Stellarton	9	5,221	1.73
Sydney	67	27,475	2.44
Sydney Mines	11	8,000	1.37
Trenton	7	3,065	2.28
Truro	26	11,960	2.18
Westville	6	4,235	1.42
Wolfville	6	3,225	1.86

723

TOTAL 26 DEPARTMENTS

NOTE: Population figures are as per 1986 interim census.